

**INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION  
SUMMARY MINUTES - REGULAR MEETING**

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| <i>DATE:</i> | <i>March 9, 2000</i> | <i>PLACE: Natural Resources Building, Room 172</i> |
| <i>TIME:</i> | <i>8:30 a.m.</i>     | <i>Olympia, Washington</i>                         |

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### INTERAGENCY COMMITTEE MEMBERS PRESENT:

|                             |   |
|-----------------------------|---|
| Donna M. Mason, Chair       | Vancouver                                 |
| Ruth Mahan                  | Friday Harbor                             |
| Christine Wakefield Nichols | Monroe                                    |
| Bob Parlette                | Wenatchee                                 |
| Elyse Kane                  | Designee, Department of Fish and Wildlife |
| Stan Biles                  | Designee, Department of Natural Resources |

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IT IS INTENDED THAT THIS SUMMARY BE USED WITH THE NOTEBOOK PROVIDED IN ADVANCE OF THE MEETING.  
A RECORDED TAPE IS RETAINED BY IAC AS THE FORMAL RECORD OF MEETING.

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### ITEM 1. MEETING CALLED TO ORDER

Donna M. Mason, Chair, called the March 9, 2000 meeting to order at 8:45 a.m. She advised Director Johnson would not be present and Assistant Director Eric Johnson would be filling in for her; Committee members Cleve Pinnix and "Bud" Krogh also would not be in attendance. Financial Manager Toni Lick would be filling in for Assistant Director Debra Wilhelmi.

Chair Mason asked if there were any changes to the agenda; Eric Johnson responded agenda item #6 would not be presented and a written report will be forwarded to Committee members at a later date.

Chair Mason called for approval of the minutes of the November 18-19, 1999, regular meeting and the January 24, 2000, special meeting. Elyse Kane **moved** approval of the minutes. Bob Parlette **seconded**. **MOTION CARRIED**.

Eric Johnson introduced new staff member, Myra Barker, who filled Don Clark's position upon his retirement.

### ITEM 2. MANAGEMENT AND STATUS REPORTS

Eric Johnson presented the Director's report (see notebook for details) stating staff is devoting a lot of time to salmon activities. Carolyn Hendricks retired, and Tammy Owings has filled her position. Karl Herzog has left IAC to work for the Joint Legislative Audit Review Committee.

Committee Member Biles asked if the Public Lands Inventory Program report would make it to the Legislature this year as we had indicated in a letter to them. Jim Fox

advised we have not heard from the Legislature regarding this report; we have hired a technical writer for final editing and should receive it in a couple of weeks.

Toni Lick presented the financial and management services report (see notebook for details). WWRP still has active and unspent funds from the previous five biennia and numerous projects not completed. As long as there are incomplete projects, it makes it difficult to go to the Legislature requesting more money.

Mr. Biles stated DNR is undertaking a study of WWRP funds from previous biennia. They have approximately \$10 million and if there is a strong likelihood it won't be spent in the near future, current thinking is to turn the money back.

Greg Lovelady presented the Planning-Related Services report (see notebook for details). He reported Jim Eychaner continues to work on numerous Federal Energy Regulatory Commission (FERC) relicensing proposals. Jim is also the point person for the statewide recreation participation study, which will lead to our next Assessment & Policy Plan (APP). We anticipate the study will be completed by the end of the year. A new federal grant program, *Boating Infrastructure Grant Program* (BIG) will provide approximately \$32 million nationally over a three-year period. If Washington projects do well in the evaluation process, approximately \$200,000 could be allocated for projects this year and about \$200,000 over the following two years. Staff is putting final touches on the application streamlining process and will present this to the Committee in July. Staff is still active on two Trails Coalition committees ~ Statewide Trails Plan and Trail Congress 2000.

Eric Johnson presented the Project Services report (see notebook for details). IAC sent out approximately 1,350 grant information workbooks instead of holding information and planning workshops throughout the state. Staff intends to do more program information sharing electronically in the future. IAC received 314 preliminary project proposals, excluding DNR and State Parks. We are accepting applications in the WWRP, BFP, NRTP, NOVA NHR, NOVA ORV, and YAF maintenance categories and, once again, anticipate a very active application cycle.

In presenting the legislative report (see notebook for details), Jim Fox stated today is the last day of regular session, but it looks like they'll go into special session to resolve budget issues. SB 5518 is on the Governor's desk for signature. It amends Referendum 48 to allow IAC to make loans from the YAF account and replaces the term "youth" with "community outdoor athletic facilities". The account still has the term "youth" in it, so there is no requirement that IAC change its policies for that program.

There are five budgets on the table at present; both capital budgets approved WWRP 2<sup>nd</sup> year acquisition projects submitted to the Governor, but alternates have been cut down. Eight projects are funded with alternates. Senate version includes \$773,000 LWCF monies IAC will receive earmarked for first and second year WWRP lists. Additional language addresses the issue of appropriations not being spent in a timely fashion and, if it passes, will need to be addressed at the July IAC meeting in order to be included in the budget request to the Governor this fall. The House budget included language requiring IAC to do a NOVA fuel study.

Mr. Biles stated his concern with the YAF change of substituting “community” for “youth”; will we continue to operate for youth and youth only or broaden for the new statute (adult, community)? Committee Member Wakefield-Nichols mentioned the Committee had expressed concern regarding the “community” vs. “youth” issue previously. Mr. Johnson responded this issue will be discussed later, under tab 4.

### ITEM 3. WWRP LOCAL PARKS 2<sup>ND</sup> YEAR PROJECTS

Jim Fox presented the second year proposed WWRP projects, asking the Committee to approve and authorize staff to fill in the bill number when the Governor signs the budget.

Stan Biles **moved** approval of the fiscal year 2001 WWRP projects. Christine Wakefield Nichols **seconded**. **MOTION CARRIED** (Resolution #2000-02).

### ITEM 4. YAF GUIDELINES

Eric Johnson presented proposed YAF program changes. Staff worked closely with COAFAC and program constituents developing the proposed changes. The major change was the evaluation criteria. He stated we are accepting maintenance applications this cycle and have \$1.2 million available.

Mr. Johnson added we do plan to make this manual consistent with legislation passed (i.e., strike all references to “indoor”).

Ruth Mahan **moved** to approve recommended changes to Youth Athletic Facilities year 2000 participation manual #17, Elyse Kane **seconded**.

Mr. Biles expressed concern that the Legislature replaced “youth” with “community” and suggested we change the program name to “community” instead of “youth” and our focus to inter-generational use. He proposed an amendment to the motion on the table to rename the program *Community Athletic Facilities Grant Program*, and stating the primary focus of the program is for meeting inter-generational facility needs of the public and deleting language that identifies youth facilities as the primary purpose of the program. Amendment died for lack of a second.

Hearing no further discussion, **MOTION CARRIED** with Mr. Biles voting “nay” (Resolution #2000-03).

It was suggested a letter be written to the Governor pointing out the inherent inconsistencies and confusion created by the pending legislation.

Christine Wakefield Nichols **moved** that the Committee write a letter to the Governor. Stan Biles **seconded**. **MOTION CARRIED** WITH Bob Parlette voting “nay”.

## ITEM 5. LWCF UPDATE

Eric Johnson presented an update on the Land & Water Conservation Fund (LWCF). If the Washington State Senate budget passes as proposed, \$773,076 would be available to WWRP ORA projects within the 99-01 capital budget; staff will present proposals to the Committee on how to distribute these funds at the July meeting.

Mr. Johnson discussed the Conservation & Reinvestment Act (CARA) (HR 701), stating IAC would receive \$8-9 million annually for the next 15 years. A similar bill has been introduced in the Senate (SB 2123).

After a brief break, Chair Mason read the draft letter to Governor Locke expressing concerns with the YAF legislation.

## ITEM 6. PUBLIC LANDS INVENTORY PROJECT UPDATE

This item will not be presented at this time.

## ITEM 7. NOVA EVALUATION SYSTEM

Scott Chapman presented the staff recommendation for changing the NOVA evaluation process to a paper-based process similar to NRTP and YAF (see notebook item 7). He reviewed comments from public and advisory committee.

Elyse Kane **moved** to approve changes to the NOVA evaluation process. Bob Parlette **seconded**. Chair Mason suggested removing “and after” in the 6<sup>th</sup> paragraph of the resolution and recommended review after the 2000 grant cycle. **MOTION CARRIED** with amendment (Resolution 2000-04).

## ITEM 8. INMATE LABOR POLICY

Scott reviewed the *Inmate Labor Policy* recommended by staff. Discussion followed on the four options presented. The Committee suggested the title be changed to *Community Service Labor Policy*.

Elyse Kane **moved**. Ruth Mahan **seconded** with amendment (replace references to “inmate” with “corrections”) to adopt Inmate (Corrections) Labor Policy.

It was suggested the following phrase be added at the end of the resolution: “and report back the results of implementation of this policy to the Committee within 12 months of implementation.”

**MOTION CARRIED** with Christine Wakefield Nichols voting “nay” (Resolution #2000-05).

## **ITEM 9. POLICY MANUAL UPDATES**

Greg Lovelady presented six policy manual updates for Committee approval. Committee members questioned the changes to manuals 12 and 14, which would authorize the director to terminate projects; currently that authority lies with the Committee in these two manuals. Mr. Biles stated that if the Committee makes the decision to fund a project, it also seems appropriate the Committee should be the body that makes the decision to terminate that grant. Greg said the staff's proposal was intended to make these two program manuals consistent with manuals 3 and 4 (acquisitions and developments), which have a broader scope.

Elyse Kane **moved** approval of the policy manual changes, excluding item 2 ~ termination issue. This issue will be brought back to the Committee for further consideration in July. Bob Parlette **seconded**. **MOTION CARRIED** (Resolution #2000-06).

## **ITEM 10. MANUAL 3 POLICY CHANGES**

Scott Chapman presented the waiver of existing IAC acquisition policy for the city of Edmonds to apply for the purchase of Marina Beach. The city has leased the site for passive recreation and the owner is now willing to sell the site.

Bob Parlette **moved** approval of city of Edmonds acquisition policy waiver request. Christine Wakefield Nichols **seconded**. **MOTION CARRIED** (Resolution #2000-07).

## **ITEM 11. PROJECT CHANGES**

**a.** Marguerite Austin presented a request from the city of Lakewood for approval of a site change for a WWRP local park development project (see notebook for details). Since the negotiating process for a long-term management lease has taken longer than anticipated, Lakewood is requesting relocation of this project from Fort Steilacoom Park to Kiwanis Park.

Bob Parlette **moved** approval of city of Lakewood's request to change site locations for a skateboard park. Elyse Kane **seconded**. **MOTION CARRIED** (Resolution #2000-08).

**b.** Marguerite Austin presented a request from the city of Kennewick for a 23% cost increase for the Columbia Park East boat launch project (see notebook for details).

Bob Parlette **moved** approval of city of Kennewick's cost increase request for its Columbia Park East boat launch project. Elyse Kane **seconded**. **MOTION CARRIED** (Resolution #2000-09).

c. Scott Chapman presented the Goose-Maverick ORV Tie Trail project scope change requested by the Wenatchee National Forest (see notebook for details). Because of a preliminary injunction issued against this project, the Forest Service is requesting a scope change removing applicable trail elements and allowing for a study on the “cumulative impacts” of this project.

Craig Engelking of the Fair Trails Coalition testified his organization was party to the lawsuit and completely supports the wildlife study. He feels this study should be in partnership/consultation with other agencies with public participation. He further suggested a decision be delayed to the next Committee meeting to allow the Forest Service time to develop details of the study and distribute for review. Paul Shafer of the Wenatchee National Forest clarified the process and assured there will be peer review from management and research perspectives.

Mr. Biles expressed concern with the magnitude of the proposed change and felt it was an entirely new project instead of a scope change.

Bob Parlette **moved** approval of the Wenatchee National Forest scope change request. Elyse Kane **seconded**. **MOTION CARRIED** with Committee Member Biles voting “nay” (Resolution #2000-10).

d. Eric Johnson presented the Port of Allyn’s cost increase for their dock renovation project (see notebook for details). This project was only partially funded, and the cost increase includes the remainder of the original request in addition to several unforeseen elements and increases.

Elyse Kane **moved** approval of Port of Allyn’s request for a cost increase for the dock renovation project. Christine Wakefield Nichols **seconded**. **MOTION CARRIED** (Resolution #2000-11).

Chair Mason thanked staff for excellent presentations and excused herself at 3:00 p.m.

## **ITEM 12. STRATEGIC PLAN – SCORECARD**

Greg Lovelady discussed the status of the agency strategic plan ~ scorecard. After his presentation, a brief work session was conducted, resulting in the following comments:

- Bob Parlette ~ Try to factor in something on percentages of accessible facilities per capita; impressed with graphics/aerial photos that show amount of land lost to housing developments.
- Stan Biles: Concerning Goal 3, advocacy/benefits: in itself, publication of a state of habitat/recreation report isn’t enough; other important steps must include a plan specifying how the information will be distributed (i.e., director/assistant directors do the following in FY2001: meet with 13 editorial boards, convene five citizen/community organizations focus groups, make two major speeches at conferences, etc.). Regarding telecommuting, there must be something better to focus on; he’ll get back to us with ideas.

- Greg Lovelady/Eric Johnson: stated staff is moving in a direction whereby IAC/SRFB will have a single, common mission statement, but with separate goals for each.
- Ruth Mahan: Requested more background: How did we get to this point in our strategic planning process? Doesn't really want to see our current strategic plan, but where did goals come from? (After meeting, this information was provided by staff.)

## **REPORTS FROM PARTNER AGENCIES**

Stan Biles reported DNR held a mini-IAC evaluation process to determine which projects they would submit to IAC for funding. Teams were formed, projects presented and scored, and the top projects will be submitted to IAC.

Being no further business, the meeting adjourned at 3:35 p.m.

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Donna M. Mason, Chair

Next Meeting:      July 13-14, 2000  
                              Maple Hall  
                              La Connor, Washington